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OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503

August 23, 1984



LEGISLATIVE REFERRAL MEMORANDUM

LEGISLATIVE LIAISON

84-2980

TO:

Legislative Liaison Officer

Department of Justice Central Intelligence Agency
Department of Defense
National Security Council
Department of Transportation

SUBJECT:

Department of the Treasury views on S. 1787.

The Office of Management and Budget requests the views of your agency on the above subject before advising on its relationship to the program of the President, in accordance with OMB Circular A-19.

A response to this request for your views is needed no later than

September 5, 1984

Questions should be referred to Gregory Jones (395-3856), the

legislative analyst in this office.

James C. Murr

Assistant Director for Legislative Reference

Enclosures

cc: Richard Williams

Frank Kalder

Russ Neeley

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DEPARTMENT OF THE TREASURY
OFFICE OF THE GENERAL COUNSEL
WASHINGTON, D.C. 20220

J AUG 20 1984

Director, Office of Management and Budget Executive Office of the President Washington, DC 20503

Attention: Assistant Director for Legislative Reference

Dear Sir:

This responds to your request for the Treasury Department's views on the Department of Justice's letter on S. 1787.

The Department of the Treasury continues to oppose legislation that would create a new bureaucracy with policy and budgetary control over the departments and agencies with major responsibilities in the fight against drug abuse and drug trafficking. To this end, we have previously objected to H.R. 4028 which, like S. 1787, would supplant some of the existing coordination mechanisms that this Administration has initiated in its overall drug strategy.

While we can understand the Department of Justice's view that S. 1787 may be the lesser of two evils, we nevertheless believe that the bill should be considered on its own. We strongly object to S. 1787 because it would authorize an unnecessary intrusion into the budgetary, and hence policy, decisions of other departments and agencies. We take specific exception to Section 4(c)(3), which alters the existing review procedure for budgetary decision-making with regard to reprogramming.

The changes in authority that S. 1787 would accomplish are unnecessary ones. The existing coordination mechanisms, such as the Cabinet Council on Legal Policy (CCLP), the Drug Supply Reduction Work Group of the CCLP, the Organized Crime Drug Enforcement Task Forces, and the National Narcotics Border Interdiction System, all of which this Administration has carefully developed over the last three and a half years, are now providing the necessary policy review functions that S. 1787 endeavors to create. What is more, these coordinating mechanisms accomplish their purpose in a way that allows each department and agency the degree of autonomy necessary to carry out the functions it is charged by law to perform. As a further indication that the intent of this bill is misquided, the major Federal initiatives directed against drug-related crime in the past three years have been pursuant to an overall strategy, approved at the White House level, that recognizes and utilizes the unique contributions that each department and agency brings to the overall effort.

The carefully-struck balance between the degree of interagency coordination and the retention of the ability of each participating entity to determine, within broad policy goals established by the President, how to apply its resources, has been a central principle of this Administration's drug enforcement strategy to date. It would be unwise to risk upsetting this balance in the manner proposed by S. 1787.

For these reasons, Treasury cannot agree with the position taken by the Justice Department with respect to S. 1787 and recommends that this Administration strenously oppose this bill, as well as any legislation that would similarly compromise the authority of Federal departments and agencies with responsibilities in drug enforcement.

Sincerely yours,

Margery Waxman

Deputy General Counsel